

Copy 1 of 27
TOP SECRET

12 September 1951

FOREIGN INTELLIGENCE AND RELATED ACTIVITIES

1. The peculiar nature of intelligence operations makes it difficult to project national intelligence planning in terms comparable to those employed in a program aimed at the attainment of manpower or production goals. While intelligence must intensify its activities if it would audit the Soviet world's growth in strength and estimate its intentions, expansion in itself offers no guarantee of improved intelligence. Improvement in the intelligence product is dependent not only upon increased collection of reliable foreign intelligence but upon the skill with which it is evaluated and assembled in the form of estimates. Thus the root problem of intelligence is obtaining personnel skilled in collection and analysis evaluation.

2. ~~Expanded-domestic-and-overseas-facilities-for-training are-presently-in-process-of-construction.~~ Existing plans contemplate expansion within the next two years to three times the current strength of personnel engaged in intelligence and Related Activities. Expanded domestic and overseas facilities for training are presently in process of construction. A sizeable ~~proportion~~ portion of that strength should consist of personnel from the armed forces.

TOP SECRET

~~TOP SECRET~~

12 September 1951

12 September 1951

25X1



4. To improve the overall value of their intelligence product, the national intelligence agencies must focus added emphasis upon three essential parts of their program:

First, they must make certain that substantive objectives in field activity, research, and estimates are properly related to the political and military problems confronting members of the National Security Council.

Second, ~~they must allocate~~ the existing division of responsibility among intelligence agencies of the government ~~that~~ the resources and activities of each are so must be so synchronized ~~as to~~ that the resources and activities of each provide for maximum support for the attainment of these objectives.

TOP SECRET

TOP SECRET

12 September 1951

Third, they must constantly re-assess and strengthen their capabilities and resources.

5. It is especially important that collection facilities of the national intelligence agencies be improved. Efforts are being made ~~in-the~~ to establishment establish ~~of-an~~ accurate priority priorities of essential elements of information. This requirement is especially important in the field of clandestine collection where extraordinary difficulties are encountered.

6. Establishment of a coordinated program for systematic analysis of the Soviet and satellite economies should provide a better appraisal of the capabilities and long-range intentions of the USSR. It should likewise suggest possible avenues of U. S. counteraction by exposing the vulnerabilities of the USSR and its satellites.

7. Progress has been made in the collection of intelligence by scientific means (as distinct from the collection of scientific intelligence itself), but much remains to be accomplished in this field, especially in view of the difficulties encountered in "conventional" clandestine activities.

8. In the coordination of foreign intelligence among national intelligence agencies, the Director of Central Intelligence is

TOP SECRET

12 September 1951

required by law to correlate the activities of each in order to ensure that no gaps are left uncovered between agencies. At the same time by recommendation to the NSC he can initiate action to prevent duplication of effort or overlapping of one agency upon the field of action or functions of another. The Central Intelligence Agency is likewise charged with responsibility for services of common concern which can most advantageously be performed centrally. While progress has been made in this process of coordination, there is still need for improvement.

9. The Intelligence Advisory Committee with representation from each of the departmental intelligence agencies has been increasingly helpful in facilitating consultation and the exchange of opinion among intelligence chiefs. The IAC provides a means whereby the chief of intelligence of each agency of government can comment upon, concur in, or object to recommendations, proposals, or conclusions regarding problems of ~~mutual~~ national intelligence concern.

10. To provide rapid dissemination of information on significant military or political events, there has been created an interdepartmental Watch Committee whose responsibility it is to review systematically all incoming reports and to be alert for indications of critical moves. Facilities for prompt transmission and for

TOP SECRET

12 September 1951

12 September 1951

evaluation of these indications are constantly being improved.

11. a. ~~In-the-projection-of-intelligence-programs,-it-is anticipated-that~~ More and more critical information within the USSR and its satellites must be sought by ~~covert-and~~ clandestine means, either directly or scientifically. The ordinary difficulties of "conventional" clandestine ~~operations~~ collection are hugely magnified within the Soviet orbit where virtually the entire population is covered with a vast counterespionage net and where state surveillance severely restricts opportunities for penetration. Not only do the enormous difficulties of such clandestine ~~operations~~ activities strain available resources of qualified personnel but they may be expected to multiply in costliness and thus require increasingly greater expenditures.

b. ~~In-covert~~ The output in intelligence programs ~~output~~ varies almost directly with the allocation of personnel and facilities. ~~Present-limitations-operate-to-the-effect-that a-minimum-program-to-meet-fixed-commitments-can-be-met-only with-the-greatest-difficulty-with-no-margin-for-satisfying increasing-demands-resulting-from-the-deteriorating-world situation.~~ In the opinion of the I.A.C. representatives of the Armed Forces, presently directed personnel cuts will make it impossible to maintain even ~~this~~ minimum ~~program~~ programs.

12 September 1951

The Department of State indicates difficulty in obtaining budgetary provision for adequate personnel expansion.

12. a. In summary, the sharpened intensity of U.S.-Soviet relationships emphasizes the immediate need for intensification of intelligence and related activities. ~~Extraordinary difficulties exist especially in the collection of clandestine intelligence within the Soviet orbit where state surveillance and mass counterespionage activity stringently limit access to critical information.~~ Additional funds and personnel will continue to be required, not only for expansion of the intelligence services but for the improvement in the quality of their product, which neither now or in the foreseeable future is likely to be all that the planners and policy-makers desire.

b. At the same time, the intelligence services, currently taxed with expanded requirements, ~~as the result of hostilities in Korea and rearmament in Europe,~~ must adequately prepare for vast expansion in the event of the spread of hostilities. If the intelligence services are to prepare for these wartime operations while undertaking commitments that currently strain their present capabilities, it is imperative that they obtain sufficient personnel and the logistical support required for the execution of these tasks.

TOP SECRET

~~Approved For Release 2003/05/05 : CIA-RDP80R01731R003500140001-2~~

SIGNATURE RECORD AND COVER SHEET

DOCUMENT DESCRIPTION		REGISTRY	
SOURCE	OIC	CIA CONTROL NO.	00201
25X1		DATE DOCUMENT RECEIVED	14 Sep 1951
DOC. NO.	None	LOGGED BY	lb
DOC. DATE	12 Sep 1951		
COPY NO.	1-427		
NUMBER OF PAGES	6		
NUMBER OF ATTACHMENTS	None		

None

ATTENTION: This form will be attached to each top secret document received by the central intelligence agency or classified top secret within the CIA and will remain attached to the document until such time as it is downgraded, destroyed, or transmitted outside of CIA. Access to top secret material is limited to those individuals whose official duties relate to the material. Each alternate or assistant top secret control officer who receives and/or releases the attached top secret material will sign this form and indicate period of custody in the left-hand columns provided. The name of each individual who has seen the top secret document and the date of handling should be indicated in the right-hand columns.

SEEN BY

[illegible]

NOTICE OF DETACHMENT: When this form is detached from top secret material it shall be completed in the appropriate spaces below and transmitted to central top secret control for record.

BY (Signature) _____

THE TOP SECRET MATERIAL DETACHED FROM THIS FORM WAS:

DOWNGRADED ☐

DESTROYED ☐

DISPATCHED (OUTSIDE CIA) TO

BY (Signature)

OFFICE

ATE

Approved For Release 2003/05/05 : CIA-RDP80R01731R003500140001-2

FORM NO. 38-13
JAN 1950

TOP SECRET